Registry of USG Recommended Biometric Standards

Version 1.0
DRAFT for Public Comment

NSTC Subcommittee on Biometrics and Identity Management

February 4, 2008
1. Introduction

This Registry of USG Recommended Biometric Standards (Registry) supplements the NSTC Policy for Enabling the Development, Adoption and Use of Biometric Standards, which was developed through a collaborative, interagency process within the Subcommittee on Biometrics and Identity Management and approved by the NSTC Committee on Technology. This Registry is based upon interagency consensus on biometric standards required to enable the interoperability of various Federal biometric applications, and to guide Federal agencies as they develop and implement related biometric programs. The Subcommittee’s standards and conformity assessment working group is tasked to develop and update the Registry as necessary.

Version 1.0 of this Registry document is being presented to the public for review, with comments due by March 10, 2008. The Subcommittee will review all comments received, make necessary adjustments, and finalize the Registry through normal NSTC approval processes. The Subcommittee will continuously review the content of this document, and release updated versions as required to assist agencies in the implementation and reinforcement process of biometric standards to meet agency-specific mission needs. The latest version of this document is available on the Federal government’s web site for biometric activities at www.biometrics.gov/standards.

The maintenance of this Registry is supported by agencies providing appropriate personnel and resources to the Subcommittee’s standards and conformity assessment working group. Federal agencies identifying issues with this Registry should notify their representatives to the Subcommittee’s standards and conformity assessment working group.

Two other documents are being developed to support this Registry and the NSTC Policy for Enabling the Development, Adoption and Use of Biometric Standards:

- **USG Agency Action Plan and Timeline for the Development, Adoption and Use of Biometric Standards**
- **Supplemental information on the USG Agency Action Plan for the Development, Adoption and Use of Biometric Standards**

For comments or to obtain additional information about this document, send e-mail to standards@biometrics.gov.

2. Scope

This Registry lists recommended biometric standards for USG wide use. Only standards finalized and approved by a standards developing organization are eligible for analysis by the Subcommittee. Inclusion of a standard in this Registry requires consensus agreement of USG agencies through the Subcommittee’s deliberative process. For dated references to standards, only the edition cited applies. For undated references to standards, the latest edition of the referenced standard (including any amendments) applies.

These recommendations take into account:

- the differences in how criminal identification and civil biometric authentication systems operate,
- the need to accommodate current implementations as well as new implementations, and

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1 The latest version of this document is also available at www.standards.gov/biometrics.
• the movement to international versions of these national standards.

Therefore, along with recommended biometric standards, some high level guidance is often provided with respect to implementation, migration, and grandfathering of existing implementations. Further guidance may be found in the Supplemental document.

This Registry is divided into sub-registries of standards or profiles for:

• biometric data collection, storage, and exchange standards,
• biometric transmission profiles,
• biometric identity credentialing profiles,
• biometric technical interface standards
• biometric conformance testing methodology standards, and
• biometric performance testing methodology standards.

Additional biometric standards will be added to this Registry as other standards in the above categories (e.g., other modalities, such as voice, gait, ear shape, retina, and DNA) or additional categories (e.g., biometric quality measurement standards) are approved by the standards developers and evaluated by the USG for USG-wide use.

This Registry may have supplements intended for use within specific communities of the USG. Users should consult the points of contact listed in the introduction for information on the status of such supplements.

3. Verbal forms for the expression of provisions

The following terms are used in this document to indicate mandatory, optional, or permissible requirements.

• the terms “shall” and “shall not” indicate requirements strictly to be followed in order to conform to this document and from which no deviation is permitted;
• the terms “should” and “should not” indicate that among several possibilities one is recommended as particularly suitable, without mentioning or excluding others, or that a certain course of action is preferred but not necessarily required, or that (in the negative form) a certain possibility or course of action is deprecated but not prohibited;
• the terms “may” and “need not” indicate a course of action permissible within the limits of this document.

4. Terms and definitions

For the purposes of this document, the following terms and definitions apply.

• standard - Document, established by consensus and approved by a recognized body, that provides, for common and repeated use, rules, guidelines or characteristics for activities or their results, aimed at the achievement of the optimum degree of order in a given context. [ISO/IEC Guide 2:2004]
• base standard - A fundamental standard with elements that contain options. Base standards can be used in diverse applications, for each of which it may be useful to fix the optional elements in a standardized profile with the aim of achieving interoperability between instances of the specific application. [ISO/IEC 24713-1]
• biometric profile - Conforming subsets or combinations of base standards used to effect specific biometric functions. Biometric profiles define specific values or conditions from the range of options described in the relevant base standards, with the aim of supporting the
interchange of data between applications and the interoperability of systems. [ISO/IEC 24713-1]

- **certification** - third-party attestation related to products, processes, systems or persons [ISO/IEC 17000:2004, Conformity assessment – Vocabulary and general principles]
  
  NOTE 1 Certification of a management system is sometimes also called registration.
  
  NOTE 2 Certification is applicable to all objects of conformity assessment except for conformity assessment bodies themselves, to which accreditation is applicable.

- **test** - Technical operation that consists of the determination of one or more characteristics of a given product, process or service according to a specified procedure. [ISO/IEC Guide 2:2004]

- **testing** - Action of carrying out one or more tests. [ISO/IEC Guide 2:2004]

- **conformance testing** - process of checking, via test assertions, whether an implementation faithfully implements the standard or profile

- **performance testing** - Measures the performance characteristics of an implementation such as system error rates, throughput, or responsiveness, under various conditions.

- **sample** - raw data representing a biometric characteristic, which is captured and processed by the biometric system or the digital representation of a biometric characteristic used internally by a biometric system

- **template** - encoded representation of features extracted from a sample suitable for direct comparison

- **sample quality** - properties of a biometric sample associated with its fidelity to its source and its expected performance in a verification or identification system.

- **signal** - one dimensional time series data or spatial data
  
  EXAMPLE 1: A speech recording
  
  EXAMPLE 2: The coordinates and pressure of a pen in a handwriting recognition system, is an example of a multivariate signal (i.e. x and y and pressure).

- **image** - two or three dimensional spatial data.
  
  EXAMPLE 1: A fingerprint image
  
  EXAMPLE 2: A three dimensional facial image (i.e. including shape information)

- **proprietary image** - image format defined in a privately controlled biometric data format specification

- **proprietary signal** - signal format defined in a privately controlled biometric data format specification

- **basic interoperability** - ability of a generator to create samples that can be processed by other suppliers' comparison subsystems, and the ability of a a supplier's comparison subsystem to process input samples from other suppliers' generators [ISO/IEC FDIS 19795-4 - Information Technology — Biometric Performance Testing and Reporting — Part 4: Interoperability Performance Testing]

- **interoperable performance** - performance associated with the use of generator and comparison subsystems from different suppliers

- **native performance** - performance associated with the use of generator and comparison subsystems from a single supplier

- **performance interoperability** - measure of the adequacy of interoperable performance

- **scenario test** - the online evaluation of end-to-end system performance in a prototype or simulated application in which samples collected from test subjects are processed in real time. [Information Technology – Biometric Performance Testing and Reporting – Part 2: Testing Methodologies for Technology and Scenario Evaluation]

NOTE Scenario tests are intended for measurement of performance in modeled environments, inclusive of test subject-system interactions. Scenario Testing assesses biometric technologies
in a manner representative of the operational application while maintaining control of performance variables.

- **technology test** - the offline evaluation of one or more algorithms for the same biometric modality using a pre-existing or specially-collected corpus of samples.

5. Acronyms and Abbreviations

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<tbody>
<tr>
<td>ABIS</td>
<td>Automatic Biometric Identification System</td>
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<tr>
<td>ANSI</td>
<td>American National Standards Institute</td>
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<td>APB</td>
<td>Advisory Policy Board</td>
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<td>BDB</td>
<td>Biometric Data Block</td>
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<td>BIAS</td>
<td>Biometric Identity Assurance Services</td>
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<td>BioAPI</td>
<td>Biometric Application Programming Interface</td>
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<td>BIR</td>
<td>Biometric Information Record</td>
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<td>BSP</td>
<td>Biometric Service Provider</td>
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<td>CBEFF</td>
<td>Common Biometric Exchange Format Framework</td>
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<td>CJIS</td>
<td>Criminal Justice Information Services</td>
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<td>CTS</td>
<td>Conformance Test Suite</td>
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<td>DHS</td>
<td>Department of Homeland Security</td>
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<td>DoD</td>
<td>Department of Defense</td>
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<td>EBTS</td>
<td>Electronic Biometric Transmission Specification</td>
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<td>EFTS</td>
<td>Electronic Fingerprint Transmission Specification</td>
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<td>FBI</td>
<td>Federal Bureau of Investigation</td>
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<td>FDIS</td>
<td>Final Draft International Standard</td>
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<td>FIPS</td>
<td>Federal Information Processing Standard</td>
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<td>HSPD</td>
<td>Homeland Security Presidential Directive</td>
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<td>IAFIS</td>
<td>Integrated Automatic Fingerprint Identification System</td>
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<td>ICAO</td>
<td>International Civil Aviation Organization</td>
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<td>IDENT</td>
<td>Automatic Biometric Identification System</td>
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<td>IDMS</td>
<td>Identity management system</td>
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<td>IEC</td>
<td>International Electrotechnical Commission</td>
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<td>INCITS</td>
<td>InterNational Committee on Information Technology Standards</td>
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<td>ISO</td>
<td>International Organization for Standardization</td>
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<td>ITL</td>
<td>Information Technology Laboratory</td>
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<td>IXM</td>
<td>IDENT Exchange Messages</td>
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<td>JPEG</td>
<td>Joint Photographic Experts Group</td>
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<td>LDS</td>
<td>Logical Data Structure</td>
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<td>MRTD</td>
<td>Machine Readable Travel Document</td>
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<td>NGI</td>
<td>Next Generation Identification</td>
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<td>NIST</td>
<td>National Institute of Standards and Technology</td>
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<td>NSTC</td>
<td>National Science and Technology Council</td>
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<td>PIV</td>
<td>Personal Identity Verification</td>
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<td>PNG</td>
<td>Portable Network Graphics</td>
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<td>RT</td>
<td>Registered Traveler</td>
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<td>RTIC</td>
<td>Registered Traveler Interoperability Consortium</td>
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<tr>
<td>SAP</td>
<td>Subject Acquisition Profile</td>
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<td>SOAP</td>
<td>Simple Object Access Protocol</td>
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<tr>
<td>TWIC</td>
<td>Transportation Workers Identification Credential</td>
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</tbody>
</table>
6. Registry concepts

The meanings for the headings of the columns in the following tables are as follows:

**Validity Period:** This column shall be updated periodically as new or improved standards are developed. This may result in the retirement or deprecation of a standard. In such cases, a migration strategy to facilitate backward compatibility will be needed because standardized data will likely exist in databases or on identity credentials. Agencies engaged in the design of biometrically enabled applications shall adhere to the standards called out below, and shall heed the “validity period” value.

**Biometric Data:** This column is organized around the kind of data that is being stored. This derives from the particular biometric modalities chosen for an operation. In some cases, feature based data is stored, and thus the column identifies the captured or processed representation of the sample.

**Domain of Applicability:** The functions of a generic biometric application include an enrollment phase, and a subsequent identification or verification phase. The enrollment phase embeds capture of an initial sample. The capture may be from a cooperative, non-cooperative or uncooperative subject. Enrollment itself is usually an attended operation. These factors influence the selection of an appropriate data interchange standard because conformance to a standard might be unattainable (e.g., non-cooperative imaging will not always yield a frontal face, for example). Conceptually a general biometric system might execute:

- data capture
- transmission
- image or signal processing
- data storage
- matching
- decision
- administration
- interface

**Recommended standards:** This column enumerates those standards. The intent is that all biometric samples captured, or otherwise instantiated during the validity period, in a domain of applicability shall be encoded in formal conformity with the identified standards. In cases where two or more standards are specified, either or both may be used. In cases where the standards contain high level options or branches, values are mandated as needed.

**Notes:** This column provides implementation guidance and caveats on use and non-use of this and other standards. When the column includes guidance and refinements on the use of the standard (e.g. on compression) the use of the word shall is normative. That is, when users adopt one of the recommended standards, the guidance is required.

7. Biometric data collection, storage, and exchange standards

The biometric standards listed in Table 1 shall be used in all USG applications for which biometric data:

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2 This column appears only for the Biometric Data Collection, Storage, and Exchange Standards.
3 This description of biometric systems is expanded upon in ISO/IEC 24713-1:2008, Biometric Profiles for Interoperability and Data Interchange - Part 1: Overview of Biometric Systems and Biometric Profiles.
• are copied or moved between systems within an agency,
• are copied or moved between agencies,
• persist beyond the interaction of a subject with a sensor or system.

The biometric standards listed below cover:

• fingerprint images,
• latent fingerprint images,
• palm print images,
• fingerprint minutia records,
• facial images, and
• iris images.

The biometric standards listed in Table 1 do not apply to data of any modality that:

• is used in experimental or developmental applications,
• exists only for the duration of a verification or identification attempt,
• is only used within a closed system.

It is assumed that parent applications can properly embed or wrap biometric data formatted according to the standards enumerated below (e.g., EBTS transactions embedding Type 14 fingerprint records.) Data records or sets of data records shall not be wrapped in a proprietary wrapper that requires a specific provider’s software to decode or encode.

ANSI/NIST-ITL 1-2007, Type 99 records may be used for the collection, storage, and exchange of biometric data for modalities other than fingerprint images, latent fingerprint images, fingerprint minutia, palm print images, facial images, and iris images.

Table 1 - Registry of Biometric Data Collection, Storage, and Exchange Standards

<table>
<thead>
<tr>
<th>#</th>
<th>Validity period</th>
<th>Biometric data</th>
<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
</tr>
</thead>
</table>
| 1. | October 2007 - current | Plain or rolled fingerprint images | Capture, storage and exchange of data (e.g., enrollment or registration) | ANSI/NIST-ITL 1-2007, Type 14 | Capture and storage with resolution ≥ 197 pixels/cm.  
When images are captured at 197 pixels/cm and compressed with WSQ, the compression ratio shall not exceed 15:1.  
When images are captured at 394 pixels/cm and compressed using JPEG 2000 the compression ratio shall not exceed 10:1.  
PIV (FIPS 201-1, 2006) requires the use of INCITS 381:2004 for the retention of images.  
Other standards, or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ANSI/NIST-ITL 1-2007, Type 3, 4, 5 or 6; INCITS |
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<tr>
<th>#</th>
<th>Validity period</th>
<th>Biometric data</th>
<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
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<tr>
<td>2</td>
<td>October 2007 - current</td>
<td>Latent fingerprints or latent palm print images</td>
<td>Storage and exchange of data (e.g., enrollment or registration)</td>
<td>ANSI/NIST-ITL 1-2007, Type 13</td>
<td>The latent image shall be acquired with a native resolution of 394 pixels/cm or greater. For latent fingerprint images, see row 2. Lossy compression shall not be applied. A compressed version may be generated but only if the parent image is retained without compression. Lossless compression is allowed and shall be implemented using ISO/IEC 15948:2004 Computer graphics and image processing – Portable Network Graphics (PNG): Functional specification. If reduced resolution versions are prepared (e.g. for transmission) the parent high resolution image shall be retained. Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ANSI/NIST-ITL 1-2007, Type 7; INCITS 381:2004; ISO/IEC 19794-4:2005. Other standards, including those enumerated below shall not be used: ANSI/NIST-ITL 1-2007, Types 4 and 14; When latent minutia are extracted from a latent image and encoded in, for example, an ANSI/NIST-ITL 1-2007, Type 9, the parent image shall be retained.</td>
</tr>
<tr>
<td>3</td>
<td>October 2007 - current</td>
<td>Palm prints (excluding latent palm prints)</td>
<td>Storage and exchange of data (e.g., enrollment or registration)</td>
<td>ANSI/NIST-ITL 1-2007, Type 15</td>
<td>Capture and storage with resolution ≥ 197 pixels/cm. When images are captured at 197 pixels/cm and compressed with WSQ, the compression ratio shall not exceed 15:1. When images are captured at 394 pixels/cm and compressed using JPEG 2000 the compression ratio shall not exceed 10:1. Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: INCITS 381:2004; ISO/IEC 19794-4:2005. Other standards or standardized records, including those enumerated below shall not be used:</td>
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<tr>
<td>#</td>
<td>Validity period</td>
<td>Biometric data</td>
<td>Domain of applicability</td>
<td>Recommended standards</td>
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<td>4.</td>
<td>October 2007 - current</td>
<td>Fingerprint minutiae, not latent minutia</td>
<td>Storage and exchange outside personal identity credentials</td>
<td>INCITS 378:2004 or ANSI/NIST-ITL 1-2007 Type 9, Fields 1-4 and 126-150</td>
<td>Do not use INCITS 378:2004 formatted data records that include “vendor-defined extended data” (INCITS 378:2004 clause 6.6) For minutiae encoded in latent images, see row 6. Other standards or standardized records, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: ISO/IEC 19794-2:2005 If ANSI/NIST-ITL 1-2007 Type 9 is used, vendor minutiae blocks [fields 13-125] shall not be used. Standardized minutiae records (e.g. Type 9, or INCITS 378:2004) are not recommended as the sole template data for identification applications. Instead, identification should be implemented using either a standard record with proprietary extensions or a fully proprietary template derived from a parent image. This recommendation is made because proprietary templates offer substantially improved accuracy, usually with tolerable increase in size vs. standard template. In 1:N applications, the parent image(s) shall be retained.</td>
</tr>
<tr>
<td>6.</td>
<td>October 2007 - current</td>
<td>Latent fingerprint minutiae</td>
<td>Storage and exchange of data (e.g., enrollment or registration)</td>
<td>ANSI/NIST-ITL 1-2007, Type 9, Fields 1-4 and 126-150</td>
<td>Standardized minutiae records afford only limited automated matching accuracy, and therefore parent latent images shall be retained with any extracted minutiae. Other standards, including those enumerated below shall not be used as a substitute for the required standard; they may be used only in addition: INCITS 378:2004.</td>
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<tr>
<td>#</td>
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<td>Recommended standards</td>
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<td>8.</td>
<td>October 2007 - current</td>
<td>2D Face images</td>
<td>For capture and storage in MRTDs (e.g. e-Passport chip reading)</td>
<td>ICAO 9303</td>
<td>INCITS 385:2004 shall not be used. The following informative material should be consulted. For general case: ISO/IEC 19794-5:2005, Amendment 1 adds an Annex to the base standard as guidance for producing or requiring either conventional printed photographs or digital images of faces that may be used in applications for passports, visas, or other identification documents and when those images are required to conform to the frontal image types of this standard (ISO/IEC 19794-5:2005).</td>
</tr>
<tr>
<td>9.</td>
<td>October 2007 - current</td>
<td>2D Face images</td>
<td>Capture and storage (i.e., enrollment or registration processes) for which end-to-end subject capture times above 120 seconds are tolerable.</td>
<td>ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 10 or above. or ISO/IEC 19794-5:2005, Full Frontal or Token, with at least 90 pixels between the eyes from all subjects.</td>
<td>Failure to conform to the quality-related requirements of these standards will undermine facial recognition performance. ISO/IEC 19794-5:2005, Amendment 1 should be consulted. It adds an Annex to the base standard as guidance for producing either conventional printed photographs or digital images of faces that may be used in applications for passports, visas, or other identification documents. INCITS 385:2004 shall not be used.</td>
</tr>
<tr>
<td>10.</td>
<td>October 2007 - current</td>
<td>2D Face images</td>
<td>Non-cooperative or uncooperative capture and storage of images</td>
<td>ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 1 or above. or ISO/IEC 19794-5:2005 Basic type only</td>
<td>For images collected in applications in which subjects are imaged in a non-cooperative or uncooperative manner. The acquisition should be frontal when possible. INCITS 385:2004 shall not be used.</td>
</tr>
<tr>
<td>11.</td>
<td>October 2007 - current</td>
<td>2D Face images</td>
<td>All other capture, storage or exchange applications</td>
<td>ANSI/NIST-ITL 1-2007, Type 10 with subject acquisition profile (SAP) of level 1 or above. or ISO/IEC 19794-5:2005 Basic type only</td>
<td>Conformance to the ANSI/NIST-ITL 1-2007 SAP level 1 and the ISO/IEC 19794-5:2005 &quot;Basic&quot; type allows storage of an arbitrarily poor photograph whose digital, scene, photometric and geometric properties are unlikely to yield acceptable face recognition accuracy. INCITS 385:2004 shall not be used.</td>
</tr>
</tbody>
</table>
This is a pre-decisional draft document of the NSTC Subcommittee on Biometrics & Identity Management.
Public comments on this draft are due by March 10, 2008, to standards@biometrics.gov.

<table>
<thead>
<tr>
<th>#</th>
<th>Validity period</th>
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<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Iris Recognition</td>
<td>October 2007 – current</td>
<td>Iris images</td>
<td>Capture, storage and exchange of data (e.g., enrollment or registration)</td>
<td>5:2005, Basic, Full Frontal or Token.</td>
</tr>
<tr>
<td></td>
<td>Iris Recognition</td>
<td>October 2007 – current</td>
<td>Iris images</td>
<td>Capture, storage and exchange of data (e.g., enrollment or registration)</td>
<td>The rectilinear image format of ISO/IEC 19794-6:2005.</td>
</tr>
<tr>
<td>12</td>
<td>Iris Recognition</td>
<td>October 2007 – current</td>
<td>Iris images</td>
<td>Capture, storage and exchange of data (e.g., enrollment or registration)</td>
<td>or ANSI/NIST-ITL 1-2007, Type 17.</td>
</tr>
</tbody>
</table>

8. Biometric transmission profiles

To facilitate interoperability, biometric base standards, such as the Biometric Data Collection, Storage, and Exchange Standards in Table 1, should normally be used in conjunction with a biometric profile. Such profiles specify application-specific criteria onto the base standard. This profiling could consist of establishing definitive values for performance related parameters in the base standard (e.g., resolution, maximum compression) or enumerating values for optional or conditional requirements (e.g., full-frontal face vs. token face in ISO/IEC 19794-5:2005).

Biometric profiles developed for USG applications should address, on a clause-by-clause basis, all the normative requirements of the base standards, and where appropriate:

- call out values of parameters (e.g., number of finger),
- call out normative practice (e.g., encoding of core and delta positions in minutia records),
- promote informative material to become normative requirements (e.g., maximum face image compression ratios), and
- demote normative requirements if compliance would be problematic. Such a step shall be undertaken only after an evidence-based justification can be established and documented. This practice should be undertaken with utmost caution because it breaks conformance to the standard, and may undermine interoperability.

Configurable elements of standards should be specified as part of requirements documents based on operational needs of the implementations.

Proprietary data

Some of the base standards enumerated in this document include fields for additional proprietary data. A biometric profile should disallow population of these fields because proprietary data is non-interoperable and is likely to be used in preference to standardized data thereby subverting interoperability via vendor lock-in.
USG applications shall not use proprietary image or signal formats when a national or international standard exists for images or signals related to that biometric.

**Proprietary extensions**

USG applications should generally prohibit inclusion of proprietary data in standardized records that contain standardized data. Applications may embed proprietary templates, and achieve interoperability at the image-level.

**Biometric Profiles and Data Models for Large Scale Identification Applications**

The biometric transmission profiles of Table 2 should be considered for all USG applications.

As of September 2007, the FBI EBTS Version 8.0 has superseded the FBI EFTS Version 7.1. The FBI EBTS Version 8.0 is the current standard for interfacing with the FBI Integrated Automated Fingerprint Identification System (IAFIS). The FBI EBTS contains a description of operational concepts, descriptors, and field edit specifications, image quality specifications, and other information related to IAFIS services. The scope of the FBI EBTS Version 8.0 has expanded over previous versions to include additional biometric modalities (e.g., palmprint, facial, and iris) in recognition of the rapidly developing biometric identification industry.

ANSI/NIST-ITL 1-2000 is specified in EFTS Version 7.1. ANSI/NIST-ITL 1-2007 is specified in FBI EBTS Version 8.0. DOD has developed its own EBTS with the goal of being compatible with the FBI’s EFTS and EBTS. ANSI/NIST-ITL 1-2000/EFTS Version 7.1 and ANSI/NIST-ITL 1-2007/ EBTS Version 8.0 will need to coexist for some time.

A new standards-based service model for interacting with the US-VISIT Program’s IDENT system has been in effect since September 2007. IDENT Exchange Messages (IXM) provides a common interface to IDENT for client applications. IXM is based on XML and provides a communication protocol embedded in the SOAP framework. The latest IXM standard provides an overview and detailed information on each message operation, the steps required to create an interface, and guidelines and examples intended to help external users interact with US-VISIT/IDENT applications via the IXM format.

### Table 2 - Registry of Biometric Transmission Profiles

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<th>Validity period</th>
<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
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<tbody>
<tr>
<td>1</td>
<td>Through October 2007</td>
<td>Large scale identification applications</td>
<td>FBI EFTS Version 7.1</td>
<td>Superseded by FBI EBTS Version 8.0. FBI EFTS v7.1 exists within this registry for backwards compatibility with legacy systems.</td>
</tr>
<tr>
<td>2</td>
<td>October 2007 - current</td>
<td>Large scale identification applications</td>
<td>FBI EBTS Version 8.0</td>
<td>The Criminal Justice Information Services (CJIS) Advisory Policy Board (APB) has recently approved the FBI EBTS Version 8.0 for interfacing with the FBI Integrated Automated Fingerprint Identification System (IAFIS) and its successor Next Generation Identification (NGI).</td>
</tr>
<tr>
<td>3</td>
<td>October 2007 - current</td>
<td>Applications exchanging data with the DOD ABIS</td>
<td>DoD EBTS v1.2</td>
<td>DoD EBTS v1.2 is a superset of the FBI EFTS v7.1 for DoD-specific needs. DoD EBTS v1.2 preceded the development of FBI EBTS v8.0.</td>
</tr>
<tr>
<td>4</td>
<td>September 2007 - current</td>
<td>IDENT/IAFIS Interface</td>
<td>IDENT eXchange Messaging (IXM)</td>
<td>This document provides detailed information on messaging operation, and steps required to create an interface for external users to interact with US-VISIT/IDENT applications.</td>
</tr>
<tr>
<td>5</td>
<td>October 2005 - current</td>
<td>International identification applications</td>
<td>Interpol Implementation of ANSI/NIST-ITL 1-2000</td>
<td>This standard is used to transmit information between nations for international law enforcement.</td>
</tr>
</tbody>
</table>

This is a pre-decisional draft document of the NSTC Subcommittee on Biometrics & Identity Management. Public comments on this draft are due by March 10, 2008, to standards@biometrics.gov.
9. Biometric identity credentialing profiles

The FIPS 201 standard specifies the architecture and technical requirements for a common identification standard for all US Government employees and contractors. It contains two major sections. Part one describes the requirements for a personal identity verification system that meets the control and security objectives of Homeland Security Presidential Directive 12, including personal identity proofing, registration, and issuance. Part two provides detailed specifications that will support technical interoperability among PIV systems. It describes the card elements, system interfaces, and security controls required to securely store, process, and retrieve identity credentials from the card. The interfaces and data formats of biometric information are specified in NIST Special Publication 800-76, Biometric Data Specification for Personal Identity Verification.

The TWIC Reader Hardware and Card Application Specification leverages FIPS 201. For all transportation workers requiring unescorted physical and logical access to national facilities, the TWIC design defines the behavior at the card interface of the TWIC card application as well as the requirements for TWIC smart card readers to be used with the TWIC.

Similarly the Registered Traveler Technical Interoperability Specification leveraged the FIPS 201 standard to specify the identify management infrastructure requirements for a fully-interoperable, vendor-neutral RT program within the United States.

The biometric credentialing profiles of Table 3 should be considered for all USG applications.

<table>
<thead>
<tr>
<th>#</th>
<th>Validity period</th>
<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>October 2007 - current</td>
<td>Personal identity verification</td>
<td>FIPS 201-1, 2006 NIST SP 800-76-1, 2007</td>
<td>HSPD-12 is applicable to all Federal workers. The TWIC and RT specifications are based upon the PIV standards (FIPS 201, and supporting NIST Special Publications) with certain extensions and modifications for their unique application environment.</td>
</tr>
</tbody>
</table>

10. Biometric technical interface standards

The biometric technical interface standards listed in Table 4 shall be used in all USG applications for biometric systems that include “plug and play” capability. This permits agencies to easily, rapidly and seamlessly integrate system components into functioning systems and swap components as needed without losing functionality, such as the ability to achieve data interchange and to protect the biometric data during transmission and storage.

The BioAPI standards support “plug and play” compatibility by specifying how applications communicate with biometric vendor software in a common way independently of the biometric modality. This supports the swapping of products and incorporation of new products with no application modification.

The CBEFF standards specify data structures that support multiple biometric technologies in a common way. CBEFF’s data structures, termed BIRs, conform to a CBEFF Patron Format which allows exchange...
of biometric data and related metadata (e.g., time stamp, validity period, and creator) and support security of biometric data in an open systems environment.

The BIAS standard defines biometric services used for identity assurance that are invoked over a services-based framework. It is intended to provide a generic set of biometric and identity-related functions and associated data definitions to allow remote access to biometric services.

Table 4 - Registry of Biometric Technical Interface Standards

<table>
<thead>
<tr>
<th>#</th>
<th>Validity period</th>
<th>Domain of applicability</th>
<th>Recommended standards</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>October 2007 - current</td>
<td>Client-side capture and verification (e.g., enrollment workstation, kiosk) or server-side verification for one-to-one and multi-biometric applications. There is no requirement for embedded devices to conform to the current versions of the BioAPI standards. This does not apply to law enforcement applications and other large-scale identification applications that require conformance to biometric profiles such as FBI EBTS V8.0.</td>
<td>ISO/IEC 19784-1:2006 ISO/IEC 19784-2:2007 or INCITS 358:2002</td>
<td>NIST and DoD have publicly available Conformance Test Suites (CTSS)⁴ to test Biometric Service Providers that claim conformance to INCITS 358:2002. No publicly available CTSSs are known to be available for ISO/IEC 19784-1. Since there is a publicly available reference implementation for INCITS 358:2002 this standard may be used as an alternative to the international version if the lack of availability of the publicly available reference implementation for the international version is a deterrent to adoption at the present time. A framework component for ISO/IEC 19784-1:2006 is commercially available (i.e., license fee), which can serve the same purpose as a publicly available reference implementation.</td>
</tr>
<tr>
<td>2.</td>
<td>October 2007 - current</td>
<td>Biometric Information Records conforming to a CBEFF Patron Format for the exchange, protection, encapsulation, transmission and storage of biometric data. Encrypt and sign biometric data contained in Biometric Data Blocks in CBEFF BIRs by relying on the BIR Security Block, unless other system security mechanisms are already provided by means external to the BIR. Patron Formats for applications that require transmission or storage of BIRs that require cleartext biometric headers or making</td>
<td>INCITS 398:2008</td>
<td>Although the user can specify a new Patron Format, those specified in INCITS 398:2008 are preferred: In addition to citing the INCITS 398:2008 standard, parties to a biometric interchange shall agree on a Patron Format. The ones specified in the standard are tabulated below.</td>
</tr>
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<table>
<thead>
<tr>
<th>#</th>
<th>Name</th>
<th>Domain</th>
</tr>
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<tbody>
<tr>
<td>1</td>
<td>Patron Format A</td>
<td>General purpose</td>
</tr>
<tr>
<td>2</td>
<td>BioAPI BIR</td>
<td>BioAPI Interfaces</td>
</tr>
<tr>
<td>3</td>
<td>ICAO LDS</td>
<td>e-Passports / MRTDs</td>
</tr>
<tr>
<td>4</td>
<td>PIV</td>
<td>PIV</td>
</tr>
<tr>
<td>5</td>
<td>ANSI/NIST Type 99</td>
<td>Other modalities</td>
</tr>
<tr>
<td>6</td>
<td>Patron Format B</td>
<td>Complex structures</td>
</tr>
</tbody>
</table>

11. Biometric conformance testing methodology standards

Conformance testing methodology standards may specify physical test requirements, logical test requirements (e.g., test assertions, test cases), use of reference data, test reporting formats, and means of testing requirements. Such standards can serve as the basis for the development of test tools (e.g., executable test code, reference data) and reference implementations, which can be used by organizations operating conformance testing programs.

The biometric conformance testing methodology standards listed in Table 5 should be considered for all tests run, commissioned or otherwise sponsored by USG agencies.

Table 5 - Registry of Biometric Conformance Testing Methodology Standards

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>1.</td>
<td>September 2007 - current</td>
<td>FBI certification of fingerprint systems that scan and capture fingerprints in digital, softcopy form, including hardcopy scanners such as ten-print card scanners, and live scan devices, altogether called “fingerprint scanners”; and systems utilizing a printer to print digital fingerprint images to hardcopy called “fingerprint printers”</td>
<td>FBI EBTS Version 8.0, Appendix F</td>
<td>The procedures for conduct of an Appendix F test can be found at <a href="http://www.mitre.org/tech/mtf/">http://www.mitre.org/tech/mtf/</a></td>
</tr>
<tr>
<td>2.</td>
<td>October 2007 - current</td>
<td>Conformance testing of Biometric Service Provider (BSP) implementations claiming conformance to critical requirements specified in ISO/IEC 19784-1 (BioAPI 2.0)</td>
<td>ISO/IEC 24709-1:2007 and ISO/IEC 24709-2:2007</td>
<td>BSP implementations that are tested according to the methodology specified in ISO/IEC 24709-1 and with the test assertions specified in this part of ISO/IEC 24709 can only claim conformance to those aspects of ISO/IEC 19784-1 that are covered by these test assertions.</td>
</tr>
<tr>
<td>3.</td>
<td>October 2007 -</td>
<td>Conformance testing of application(s) or service(s)</td>
<td>INCITS 423.1:2007</td>
<td></td>
</tr>
</tbody>
</table>
12. Biometric performance testing methodology standards

The biometric performance testing methodology standards listed in Table 6 should be considered for all tests run, commissioned or otherwise sponsored by USG agencies.

Use of the standards does not restrict testing laboratories from conducting additional activities or using different practices. The standards are therefore suitable for agencies sponsoring tests in experimental or developmental applications.

### Table 6 - Registry of Biometric Performance Testing Methodology Standards

<table>
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<tr>
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13. References

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</table>
| 6. | HSPD-12 | Policy for a Common Identification Standard for Federal Employees and Contractors  
[http://mrdt.icao.int/content/view/33/202/](http://mrdt.icao.int/content/view/33/202/) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
| 13. | INCITS 442 | INCITS 442:2008 - Biometric Identity Assurance Services (BIAS)  
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
[http://www.interpol.int/Public/Forensic/fingerprints/RefDoc/implementation6.pdf](http://www.interpol.int/Public/Forensic/fingerprints/RefDoc/implementation6.pdf) |
[http://webstore.ansi.org/](http://webstore.ansi.org/) |
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| **19795-1** | Part 1: Principles and Framework  
http://webstore.ansi.org/  |
Part 2: Testing Methodologies for Technology and Scenario evaluations  
http://webstore.ansi.org/  |
| **25. ISO/IEC 19795-3** | ISO/IEC 19795:2007 - Biometric Performance Testing and Reporting -  
Part 3: Modality-Specific Testing  
http://webstore.ansi.org/  |
| **26. ISO/IEC 19795-4** | ISO/IEC 19795:2008 - Biometric Performance Testing and Reporting -  
Part 4: Interoperability Performance Testing  
http://webstore.ansi.org/  |
| **27. ISO/IEC 24709-1** | ISO/IEC 24709-1:2007 - Information technology -- Conformance testing for the biometric application programming interface (BioAPI) -- Part 1: Methods and procedures  
http://webstore.ansi.org/  |
http://webstore.ansi.org/  |
| **29. ISO/IEC 24713-1** | ISO/IEC 24713-1:2008 - Biometric Profiles for Interoperability and Data Interchange -  
Part 1: Overview of Biometric Systems and Biometric Profiles  |
| **30. IXM** | Automated Biometric Identification System (IDENT) Exchange Messages  
(INX) Specification - v2.0, September 7, 2007, IDENT-TO007-MAN-IXMTSP-004-D.  
[Editor's note: Determine if URL is available.]  |
http://webstore.ansi.org/  |
| **32. NIEM** | National Information Exchange Model (NIEM)  
http://www.niem.gov/  |
| **33. NIST SP 800-76-1** | NIST Special Publication 800-76-1, Biometric Data Specification for Personal Identity Verification, Revision 1, January 24, 2007  
http://www.rtconsortium.org/_docpost/RTICTIGSpec_v1.2.pdf  |
http://www.tsa.gov/assets/pdf/twic_reader_card_app_spec__09-11_07.pdf  |